

## Message Text

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ORIGIN IO-14

INFO OCT-01 EUR-25 EA-11 ISO-00 SPM-01 SWF-02 CIAE-00

DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SP-03 SS-20 USIA-15 OIC-04 /133 R

DRAFTED BY IO/UNP:CWSCHALLER:LM

APPROVED BY EUR - JOHN A. ARMITAGE

EUR/EE:RACHRISTENSEN

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R 100148Z AUG 74

FM SECSTATE WASHDC

TO AMEMBASSY BUCHAREST

INFO USMISSION GENEVA

AMEMBASSY MOSCOW

AMEMBASSY SAIGON

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 175274

E.O. 11652: GDS

TAGS: OCON, SPC, SPOP, VS

SUBJECT: WORLD POPULATION CONFERENCE (WPC) - PRG ISSUE

REF: A. BUCHAREST 3392; B. STATE 169371

1. ON AUGUST 9 EUR DEPUTY ASSISTANT SECRETARY ARMITAGE CALLED IN SOVIET CHARGE VORONTSOV TO REPLY TO VORONTSOV'S JULY 31 DEMARCHE MADE TO AID ASSISTANT ADMINISTRATOR KIEFFER AND SPECIAL ASSISTANT FOR POPULATION MATTERS CLAXTON. IN DEMARCHE, VORONTSOV HAD URGED THAT US SUPPORT PARTICIPATION OF PRG IN WPC.

2. ARMITAGE SAID HE WISHED TO RESTATE US POSITION ON THIS MATTER. US RECOGNIZES REPUBLIC OF VIETNAM AS SOLE LEGITIMATE GOVERNMENT OF SOUTH VIETNAM, AND DOES NOT RPT NOT REGARD PRG AS HAVING ANY ATTRIBUTES OF A LEGAL GOVERNMENT. PARIS AGREEMENTS HAD NOT ALTERED US POSITION OR,  
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IN OUR VIEW, STATUS OF PRG IN ANY WAY. ARTICLE 9 OF ACT

OF PARIS INTERNATIONAL CONFERENCE ON VIETNAM PROVIDES THAT "SIGNATURE OF THIS ACT DOES NOT CONSTITUTE RECOGNITION OF ANY PARTY IN ANY CASE IN WHICH IT HAS NOT PREVIOUSLY BEEN ACCORDED."

3. ARMITAGE SAID US WOULD CONTINUE TO OPPOSE PRG PARTICIPATION AT WPC AND IN OTHER INTERNATIONAL CONFERENCES AND ORGANIZATIONS. MOREOVER, INVITATION QUESTION FOR WPC

HAD BEEN SETTLED BY ECOSOC RES 1484 (XLVIII) OF APRIL 3, 1970 (WHICH INVITED STATES MEMBERS OF UN AND OF UN SPECIALIZED AGENCIES) AND ECOSOC RES 1835 (LVI) OF MAY 14, 1974 (WHICH ADDED NORTH VIETNAM). WE REGARD MATTER AS CLOSED AND WOULD GREATLY REGRET IT IF IMPORTANT WORK OF WPC WERE DISRUPTED BY ATTEMPTS TO REOPEN ISSUE.

4. ARMITAGE CONTINUED THAT US HAD SOUGHT TO FIND FLEXIBLE SOLUTION TO PROBLEM OF INVITATION FORMULA. FORMULA OF STATES MEMBERS OF UN AND OF UN SPECIALIZED AGENCIES PROVIDES SUCH FLEXIBILITY, SINCE NORTH KOREA, GUINEA-BISSAU AND OTHER POLITICAL ENTITIES WERE INCLUDED UNDER IT UPON GAINING MEMBERSHIP IN A SPECIALIZED AGENCY. MOREOVER, IT AVOIDS THORNY PROBLEM OF WHO DECIDES WHAT IS, OR IS NOT, A STATE AND DOES NOT THROW RESPONSIBILITY FOR SUCH A DECISION UPON UN SECRETARIAT OR SECRETARY GENERAL.

5. VORONTSOV SAID SOVIETS HAD RAISED MATTER AS HUMANITARIAN, NOT POLITICAL ISSUE. THEY WERE NOT ASKING PRG REPRESENTATION IN UN OR A UN SPECIALIZED AGENCY. FACT IS THAT PRG DOES HAVE A POPULATION AND THEREFORE HAS JUSTIFICATION FOR BEING AT WPC. ARMITAGE REPLIED THAT THERE COULD BE SOME DEBATE ABOUT JUST HOW MUCH OF SOUTH VIETNAM'S POPULATION IS CONTROLLED BY THE PRG BUT WE COULD NOT RECOGNIZE PRG AS LEGITIMATE GOVERNMENT ENTITLED TO REPRESENTATION AT INTERNATIONAL CONFERENCES.

6. VORONTSOV SAID HE WOULD REPORT US VIEWS TO HIS GOVERNMENT.

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7.COMMENT: VORONTSOV'S MANNER WAS RELAXED AND LOW-KEY THROUGHOUT MEETING. INTERESTINGLY, HE DID NOT REPEAT ASSERTION MADE TO KIEFFER AND CLAXTON THAT THERE ARE TWO GOVERNMENTS IN SOUTH VIETNAM AS "RECOGNIZED BY THE PARIS AGREEMENTS." KISSINGER

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